

# Staggered protection: a study of the dynamic effects of protected areas

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## Staggered protection: a study of the dynamic effects of protected areas

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## Abstract:

Previous estimates of the effect of the creation of protected areas (PAs) on natural conservation 9 are biased by staggered protection and confounder environmental policies. We address these 10 biases by employing a cohort-time refined estimator using Amazon Basin data from 2003 to 11 2020. We also uncover policy-relevant dynamic patterns that remained hidden in previous 12 papers' aggregate effects. Our findings show that PAs' effects on deforestation, fires and illegal 13 artisanal mining were biased in at least 50% by staggered protection. Failure to control for 14 confounder policies deflated the effect on deforestation in 13%, and inflated the effects on fires 15 and mining in 16% and 25%. We also observe a rise in deforestation two years before 16 protection, an evidence of forward-looking behaviour. Moreover, PAs' effects increased with 17 ageing, suggesting that enforcement is subject to learning. Effects were heterogeneous, with 18 both moderately and severely restricted PAs mitigating fires and mining, but only the severely 19 restricted mitigating deforestation. The effects of conservation unit PAs managed by national or 20 subnational governments were unequivocal only on mining, whereas indigenous land PAs 21 successfully curbed deforestation, fires and mining. Therefore, with dynamic and heterogeneous 22 effects, PA creation should leverage the strengths of different government levels and PA types, 23 while also anticipating forward-looking reactions.

**Keywords:** differences-in-differences, staggered treatment, event study, matching, protected 25 areas, deforestation.

**JEL Codes:** C21, Q58.

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#### 29 1 Introduction

30 Protected areas (PAs) have been repeatedly attested to be effective in conserving natural capital, 31 especially highly ecologically valuable ecosystems such as forests and wetlands (Sze et al., 32 2022, Shi et al., 2020, Herrera et al., 2019, Wendland et al., 2015, Barnes et al., 2023). They 33 have been shown to avoid deforestation, fires, and related carbon emissions, to increase bird 34 diversity, and to reduce poverty (Barnes et al., 2023, Sims, 2010, Ferraro and Hanauer, 2014). 35 The extension of protected land has expanded globally by 92% since the 1990s, now embracing 15.4% of Earth's land (Kuempel et al., 2018, Persson et al., 2021). Despite the abundance of PA 36 37 studies, there are two reasons why new investigations are needed. Firstly, from the policy 38 planning perspective, whether the cost of protection, measured as forgone income from primary activities, is outweighed by ecological benefit, is an empirical question which is highly 39 40 dependent on local and time-variant factors (Persson et al., 2021, Lima and Peralta, 2017).

Secondly, the methods so far adopted in the estimation of protected areas' (PAs') effect are 41 42 biased by staggered creation of PAs over time (across multiple cohorts) and by unobservable 43 drivers of PAs' effectiveness. What may lead to a distorted allocation of public funds for such 44 policy and competing policies. Most studies seek to mitigate only the bias from non-random selection of sites for protection by relying on matching on observable covariates (Arriagada et 45 46 al., 2016). This approach does not effectively address biases arising from influential non-47 observables. Factors, such as concomitant changes in environmental policy, or local 48 characteristics, are not adequately accounted for. This is particularly relevant given that 49 enforcement of deforestation prohibitions not coinciding with PAs has intensified from 2004 to 50 2014 in our region of study, the Amazon Basin (Assunção et al., 2020, Hargrave and Kis-Katos, 2013, Börner et al., 2015). One potential solution is to explore, after matching, ("within") 51 52 variation across time with a differences-and-differences (DiD) approach, thus avoiding 53 unobservable geographical variation sources and explicitly controlling for observed policy 54 changes. This approach, which is rarely adopted (exceptions being Shi et al. 2020 and Keles et 55 al., 2023), is limited by a second source of bias, the "negative weights" attached automatically to PA cohorts by standard DiD estimators, which aggregate all cohorts together, irrespective of 56 57 their potentially heterogeneous effects (Goodman-Bacon, 2021, Callaway and Sant'Anna, 58 2021). Consequently, the causal interpretation of the treatment effect parameter may be 59 compromised.

To address the aforementioned inaccuracies, this paper proposes a new methodological procedure to estimate the effect of PAs. It consists in, after the commonly adopted matching approach, applying Callaway and Sant'Anna's (2021) cohort-refined DiD estimator to unveil, with an event study, cohorts violating the parallel trends assumption. By removing these cohorts (hereafter also called "groups"), the aggregate treatment effect estimate obtained is both causal and accurate. By incorporating event study and cohort-refined DiD estimation to analysis, we innovatively expand the toolbox of PAs' effect identification. Furthermore, the challenge of measuring non-PA anti-deforestation policy efforts is addressed by leveraging publicly available proxies. At last, protection performance is measured in terms of two types of forest disturbance, deforestation and fires, the latter a source of forest degradation, and also in terms of a highly damaging form of natural resource exploitation, illegal artisanal mining.

71 Research has so far largely overlooked the dynamic nature of protection's effect, especially 72 delays and anticipations of changes in outcomes relative to the beginning of protection. This 73 important dimension is pioneeringly made visible in this study by introducing a novel 74 econometric technique that enables the consideration of non-immediate effects in the planning 75 of PAs. This aspect holds great importance as the mere creation of PAs alone is insufficient to 76 ensure effectiveness. Systematic enforcement, including on-field patrolling, is needed (Afrivie 77 et al., 2021, Kuempel et al., 2018, Geldman et al., 2015). The performance of enforcement is 78 dynamic for being contingent on several factors, such as (i) the underlying drivers of the 79 decision to pursue forbidden activities, including deforestation and burning, such as agricultural 80 prices (Assunção et al., 2015, Hargrave and Kis-Katos, 2013), (ii) the enforcement budget available (Kuempel et al., 2018, Jachman, 2008, Silva et al., 2019), and (iii) the process of 81 82 learning how to enforce protection in the particular social-biophysical context of each PA 83 (Geldman et al. 2015, Afrivie et al., 2021, Kuempel et al., 2018).

Therefore, despite being so far presented as instantaneous by econometric studies, protection's effect is dynamic as both the threats facing PAs and the capacity to withstand them oscillate over time and may affect different cohorts differently. The knowledge about this dynamics, which is available in scattered form across PA studies not necessarily relying on econometrics, is used for the first time in this paper to inform estimation and interpretation of protection's effect.

90 Our findings reveal significant biases arising from (i) unobservable heterogeneity not addressed 91 by matching, which deflated effect on deforestation in 73%, (ii) staggered protection, which at 92 least halved the effect on both deforestation, fires and mining, (iii) non-parallel trends, whose 93 biases ranged from a 39% deflation to a 11% inflation and (iv) concurrent policy changes, 94 which deflated the effect on deforestation in 13% and inflated the effect on fires and mining in 95 16% and 25%, respectively. After removing these biases, protection proved doubtlessly effective. Additionally, it was particularly noteworthy the strong evidence of an increase in 96 deforestation occurring two years before PA creation, which is consistent with forward-looking 97 98 behaviour by illegal deforesters. These agents, anticipating that the probability of being 99 sanctioned for illegal deforestation will rise in the post-protection period, "rush" to deforest in the pre-protection period (a behaviour evidenced by Temudo, 2012, and Pedlowsky et al.,101 1999).

102 Additionally, we observed heterogeneous effects across PA types, both aggregating or not 103 across cohorts. Conservation units, which are managed either by national or subnational 104 governments and do not necessarily ban farming, experienced more deforestation than 105 unprotected land in six years of the pre-protection period, including the aforementioned rise two 106 years before protection. Such type of event occurred only once in indigenous lands, whose 107 utilisation is constrained to traditional peoples' practices. Importantly, the event arose 108 approximately when the lengthy process of indigenous lands' creation generally starts and was 109 reverted in the subsequent year to a deforestation level below that of unprotected lands. Which 110 may be another evidence of forward-looking behaviour, with an initial forest rush aborted after 111 learning that governmental presence had already increased locally. Consistently with the 112 specific dynamic patterns of the different PA types, only indigenous lands presented an unambiguously aggregate negative impact on deforestation. These lands also inhibited fires and 113 114 mining, which was also true for conservation units, except for subnational ones, where fires 115 were more frequent than in unprotected land. Severely restrictive protected areas were more 116 effective in avoiding the two types of forest disturbance, but not mining. A final dynamic 117 pattern worth mentioning is the gradual intensification of the inhibition of deforestation, fire and 118 mining, across PA's lifetime, confirming that enforcement is subjected to gains from learning.

119 Our research thus makes significant contributions to the literature evaluating the impact of PAs 120 (e.g., Pfaff et al., 2015, Herrera et al., 2019, Wendland et al., 2015, Shi et al., 2020, Keles et al., 121 2023). We address critical sources of bias that have not been comprehensively considered in 122 previous studies measuring PAs' effects. Specifically, we update the standard methodology with 123 recent discoveries about the inaccuracies introduced by a homogeneous aggregation of 124 heterogeneous treatment cohorts (Goodman-Bacon, 2021, Roth, 2022, Callaway and Sant'Anna, 125 2021). The resort to Callaway and Sant'Anna's (2021) cohort-refined estimator not only mitigate biases, but also reveals dynamic patterns that were hidden in the aggregate effects 126 127 reported by previous studies. These patterns are both consistent with a forward-looking model 128 of deforesters' behaviour we developed and highly relevant for planning PAs' implementation. 129 They shed light on the evolution of protection's influence on deforestation. To the best of our 130 knowledge, no other research has empirically investigated delays and anticipations associated with the creation of PAs<sup>5</sup>. 131

132 The next section summarizes extant knowledge about the dynamics of protection's effect,133 presenting a theoretical model demonstrating that forward-looking behaviour is a

<sup>&</sup>lt;sup>5</sup> Despite, perhaps, Keles et al. (2023), but with the important difference that authors' treatment is not the creation of PAs, but their downgrading, downsizing or degazettement.

microfoundation of protection's effect dynamics. Methods follow and results are then presented.
They are confronted with previous studies in the discussion section. A short conclusion section
closes the paper.

#### 137 2 Literature and theory

In this section we stablish the empirical and theoretical foundations of the dynamics of PAs' effects. We start with a taxonomy of dynamics and demonstrate its theoretical consistency with a forward-looking behaviour model. Then evidence on effects' dynamics collected by previous studies is presented.

#### 142 2.1 Theory

149

The available knowledge about the temporal patterns of protections' effect may be summarized into four types of dynamics, combining two dimensions, namely: (1) timing relative to protection outset, i.e., either (1.a) pre-protection or (1.b) post-protection and, (2) direction of effect, which is either (2.a) positive or (2.b) negative (figure 1).

# Figure 1 Four types of dynamic effects, post-protection decay (a), pre-protection decay (b), post-protection rise (c) and pre-protection rise (d).



The four types of dynamics are consistent with basic economics. To demonstrate that, we now present and simulate a theoretical model whose main microfoundation is forward-looking expectations formed by the representative resource-extracting household. For simplicity, we focus on one type of extraction - or, more precisely, suppression of - forest resources, deforestation, since the other forms considered in the paper, fires and mining, are associated

with deforestation<sup>6</sup>. The model is essentially one of intertemporal consumption decision in
which households' savings can be only accumulated in the form of land. Following the classical
Ricardian analysis, land is available in different qualities, or "grades", which differ in the gross
per-hectare return yielded.

159 Owned land can be only expanded via deforestation and for this a right to deforest must be 160 purchased by the current market price. This is the first component of deforestation's cost, which is referred to as "endogenous price". Its main function is introducing (perfect) competition for 161 162 land in the model, thus leading to the equalisation of net return across different land grades (another crucial foundation of Ricardos' analysis; Blaug, 1997). The second component, 163 164 referred to as "exogenous price", is policy-based, corresponding to the expected sanction the household is continuously exposed to, due to legal and illegal deforestation rights exchanged in 165 the market. More precisely, rights are issued either officially by government, or illegally, by 166 pioneer land grabbers and both are purchased by the household. 167

168 Creation of PAs is understood strictly as an increase in the exogenous price of low-quality land, 169 since, in practice, it consists in a (permanent and local) rise of expected sanction on illegal 170 resource appropriation, which generally takes place where agriculture is less profitable. The 171 assumptions here presented are formalised in what follows.

- 172 <u>2.1.1 Assumptions</u>
- 173 The representative household (HH) maximises the instantaneous CRRA utility function below,
- 174 with  $c_t$  denoting contemporaneous consumption and  $\eta$  the relative risk aversion coefficient ( $\eta >$ 175 0).

176 
$$u(C_t) = \frac{C_t^{(1-\eta)}}{1-\eta}$$

177 The budget constraint has, on the income side, the gross earnings from investment on land, 178  $\pi(A_{i,t})$ . Expenditures comprise consumption and deforestation cost. The latter unfolds into the 179 endogenous market-based price,  $p_{i,t}$ , and into the exogenous policy-based price,  $m_{it}$ . That is:

180 
$$\sum_{i=1}^{N} (p_{i,t} + m_{i,t}) \cdot D_{i,t} + C_t = \sum_{i=1}^{N} \pi_i (A_{i,t})$$

181 The gross return function is quadratic with a single interior maximum, "Amax":

182 
$$\pi_i(A_{i,t}) = \delta_i\left(Amax.A_{i,t} - \frac{A_{i,t}^2}{2}\right), i = 1, ..., N$$

183 The larger gross return yielded by land of higher quality is captured with a greater  $\delta_i$ . 184 Deforested land is accumulated, growing with deforestation and, for simplicity, is not subject to 185 depreciation:

186 
$$A_{i,t} = A_{i,t-1} + D_{i,t-1}, i = 1, ..., N$$

<sup>&</sup>lt;sup>6</sup> What is evidenced, for the case of fires, by Aragão and Shimabukuro (2010), with a 81% rate of increased deforestation pixel also exhibiting increased fire frequency. For the case mining, see Asner and Tupayachi (2017).

187 Compiling all expressions and equations, the HH problem is:

188 
$$\max_{\{C_t, \{D_{i,t}, A_{i,t}\}, i=1, \dots, N\}} E_0 \left\{ \sum_{t=0}^{\infty} \beta^t \left[ \frac{C_t^{1-\eta}}{1-\eta} + \sum_{i=1}^N \lambda_{i,t} (A_{i,t-1} + D_{i,t-1} - A_{i,t}) \right] \right\}$$

189 
$$+ \lambda_{BC,t} \left[ \sum_{i=1}^{N} \pi_i (A_{i,t}) - \sum_{i=1}^{N} (p_{i,t} + m_{i,t}) \cdot D_{i,t} - C_t \right] \right]$$

The representative issuer of deforestation rights must incur a cost of taking control of land,
which involves building of (unpaved or paved) roads and minimal infrastructure. It maximises
profit in a perfectly competitive market for rights:

**193** 
$$Max_{\{D_{i,t}^{S}\}}\{p_{i,t}D_{i,t}^{S} - C(D_{i,t}^{S})\}$$

194 Total cost is assumed as cubic, as standard in microeconomics and, consequently, marginal cost 195 is quadratic. The rights' market clearing condition, which determines the endogenous price, is:

196  $D_{i,t}^{S}(p_{i,t}) = D_{i,t}$ 

#### 197 <u>2.1.2 Simulations</u>

The steady state of the model was calibrated to a set of parameters meant to be as general as possible – data sources are found in appendix 4, which also contains the equations of the dynamic system. For simplicity, only two land grades were assumed, low quality or i = L, and high quality or i = H. The model's internal consistency was evaluated by conceiving the exogenous price components as stochastic shocks unexpected to the household. A nearnegligible correlation between the shocks m<sub>R</sub> and m<sub>NR</sub>, of 0.1%, was assumed. Besides the confirmation of consistency, relevant responses to the shocks were observed, namely:

Deforestation of a specific land grade responded negatively to the exogenous component of
 its own price and positively to the exogenous component of the other grade's price (different
 land grades were substitutes);

- The endogenous component of deforestation price worked as a self-correction mechanism decreasing after a positive shock to the exogenous component, thus re-stablishing the long-run equilibrium;
- Consumption increased with a positive shock to the exogenous price component, which is in accordance with the "return-on-savings" mechanism behind intertemporal consumption choice (i.e., with an unexpected fall in the return of assets, it becomes less attractive to save).
- Now, to simulate PA creation, it was introduced a shock to low-quality land that was both fully expected and durable, lasting from half of the period on, i.e., on t = 10 since a time horizon of twenty instants was assumed (Figure 2). The exogenous price of high-quality land was kept unchanged. The forest rush effect was doubtless. It was followed by a three-stage trajectory,

219 which started with a smooth increase, proceeding to stagnation and then ending with smooth 220 decrease. At the end, deforestation inside PAs was smaller, uncovering a post-decay effect. 221 Importantly, high-quality-land-deforestation followed the exactly opposite trajectory, what is 222 another indication that crowding-out of deforestation is a potential side-effect of PA creation. 223 Consumption fell gradually before the shock, attesting that consumption smoothing was at play, 224 rising sharply afterwards, again because of the decreased return-on-savings. Interestingly, a 225 slightly larger consumption level was achieved. The reason for this is that, without capital 226 accumulation, only land accumulation, savings are fully converted in land. The forest rush, by 227 prematurely increasing deforestation, expanded land, what increased future income, enabling 228 consumption to increase. The endogenous price of low-quality land followed own deforestation, 229 which is expected as it was demand for deforestation that responded to the shock (and not 230 supply of deforestation shocks).

The two dynamic effects lacking, pre-fall and post-rise, were also generated by the model, but with an expected shock on exogenous price of high-quality land. The reasons were analogously the same as in the shock to low-quality land price. The former was due to the rush to deforest outside PAs, which meant allocating HH budget with priority to such locations, with not much resources left for deforesting inside. Now post-rise occurred as substitution of high-quality for low-quality land deforestation - the two can be also observed in Figure 2, by mentally switching all variables indexes from "L" to "H" and vice-versa.

239 240 Figure 2

Perfect foresight simulation, low-quality land exogenous price (m\_L) shocked at t = 10



#### 241

#### 242 **2.2** Evidence

243 <u>2.2.1 PAs' effects dynamics</u>

244 Besides theoretically sound, the four types of effect dynamics have also being observed by previous investigations about the process through which protected areas inhibit detrimental 245 246 resource extraction. Starting with a negative post-protection effect means the absence of effect 247 in the first year of protection and the presence of a negative effect in subsequent years. This 248 dynamic type could be attributed to the gradual improvement of PA enforcement, as staff takes 249 time to learn how to optimise patrolling in the specific set of biophysical and social conditions 250 faced, what, according to Geldman et al. (2015), is in line with management theory (see also 251 Afrivie et al., 2021). Also, PAs performance was found to improve over time (Geldman et al., 252 2015, Paiva et al., 2015). Resource extractors may take advantage of these initial enforcement 253 caveats to keep their activity.

A post-protection rise in deforestation may result from relatively weaker enforcement inside rather than outside protected areas, which pushes deforestation towards PAs, as shown by the theoretical model. This dynamics is even more likely if the budget invested in PAs is mainly used for their establishment (e.g., to indemnify expropriations), whereas the budget invested outside of PAs flows mainly to enforcement (Kuempel et al., 2018, Nolte et al., 2013). Moreover, budget managers may implicitly assume that protected lands are less exposed to 260 threats than unprotected, with enforcement prioritizing the latter (as noticed by Kuempel et al., 261 2018). Another reason, which is driven by the political cycle, is the loss of credibility of 262 particular PAs, including those that are at risk of being degazetted or downsized (Keles et al., 2023, Kingler and Mack, 2020, Carrero et al., 2022). This tenure ambiguity may be more 263 264 profitable to deforesters than the unambiguity of particular unprotected public lands. For instance, Carrero et al. (2022, figure 3), found fractions of self-declared private properties 265 266 overlapping with protected areas that were larger than those overlapping with agrarian 267 settlements and military areas. Local land users may also increase deforestation and other forms 268 of natural resource degradation inside PAs whose creation defied their interests, as a form of 269 contestation (Debelo, 2012, Holmes, 2014<sup>7</sup>).

270 Now turning to changes occurring before protection, the literature is much less informative 271 about them. Anticipated response of deforesters, or other resource users, to the restrictions 272 imposed by protection, are infrequently mentioned, despite being fully consistent with the 273 assumption of forward-looking agents. A negative pre-protection effect may be motivated by 274 extractors revising their expectations of enforcement upwards after learning that a land area is to 275 be protected. Indeed, governmental presence increases right since anthropological and 276 ecological studies start being undertaken as means to inform the creation decision<sup>8</sup>. Keles et al. 277 (2023, fig.7) indeed found negative ex-ante effects of protection in particular Amazonian 278 locations (such as Pará state). That would be captured, in the theoretical model, by a positive 279 and permanent shock in m<sub>L</sub> representing not creation itself, but the outset of the process of 280 creation, what would anticipate the decay in deforestation in low-quality land.

281 Pre-protection effects may be also positive. The future protection of a land parcel could trigger 282 its deforestation in the present, through the increased sanction likelihood mechanism explored in 283 the theoretical model. A first example is the "forest rush" induced by the prospect of creating a 284 new PA in Guinea-Bissau, which led local traditional people to believe their land rights would 285 be revoked (Temudo, 2012). They reacted in advance by resorting to many strategies to secure 286 forest land, such as thinning forest canopy to plant market-value trees and replacing forest with 287 orchards. Protest slashing-and-burning took place in a more advanced (and heated) stage of 288 protection contestation (Temudo, 2012). A second example, reported by Pedlowsky et al. 289 (1999), is the "rush for land" in the Brazilian state of Rondônia, triggered by the announcement 290 of conservation units' creation, a process that was slowly implemented. A third example of an 291 anticipated response to PA creation that (could have) raised environmental degradation is found

<sup>&</sup>lt;sup>7</sup> In the case study of Holmes (2014), peasants set fires near the borders of a PA as means to contest it.

<sup>&</sup>lt;sup>8</sup> Conservation units and indigenous lands go through, respectively, two and five stages involving State presence, to be legally created (Brazil, 9985/2000 and 1775/1996, FUNAI, 2023). During the pre-creation assessment studies, agricultural, extractive and other activities may be forbidden and non-indigenous people re-settled outside (Brazil, 9985/2000 and 1775/1996).

in Baragwhanath and Bayi (2020). The authors make clear that contestation of indigenous lands,
including invasion by non-indigenous resource users and deforesters, is possible up until the
fourth and final phase of the creation process, which takes ten years and half in average to be
achieved, in the Brazilian case (FUNAI, 2023).

#### 296 <u>2.2.2 Confounder policies</u>

297 Since we seek, besides detecting PAs' effects dynamics, to estimate an aggregate effect across 298 treatment exposure length, there is need to worry about another source of bias observed in the 299 literature analysing our outcome variables. This is the implementation, in the Amazon, of other concurrent environmental policies affecting deforestation, fires and mining. Intensification of 300 301 the enforcement of laws constraining these activities in non-protected government owned-lands 302 is a key example which, in the theoretical model, is captured by  $m_H$  (Assuncão et al., 2020, 303 Morello et al., 2020, Damonte, 2018). Another example is stronger enforcement inside PAs, 304 which, albeit also captured by m<sub>L</sub>, is an intervention that differs from the one we focus, which is 305 the creation of PAs (Geldman et al. 2015). Failure to control for these policies, which, for not 306 consisting in PA creation, work as confunders, may either inflate or deflate the effect of PAs. 307 More precisely:

- There is deflation if confounder policies reduce forest disturbance more intensively
   outside rather than inside PAs (figure 3, chart 2). I.e., if lowering disturbance in the
   control group in a larger magnitude (after controlling, ATT should increase in absolute
   magnitude). Putting alternatively, in this case other policies and protection are forces
   acting upon pixels with different treatment statuses;
- 313
  2. There is inflation if confounder policies decrease forest disturbance more intensively
  inside rather than outside PAs (that is, the indirect spill-over effect must be larger than
  the direct effect; figure 3, chart 3). I.e., when they diminish disturbance in the treated
  group in a larger magnitude (after controlling, ATT should decrease). In this case,
  protection and other policies both act upon treated pixels (they are forces that add up to
  each other).





# 322

#### 323

#### 324 3 Empirical method and data

#### 325 3.1 Identification strategy

326 Our empirical goal is double, both testing for the presence of the four types of dynamics and 327 accurately estimating the overall effect of PAs, i.e., the effect aggregated across the length of 328 exposure to protection. The main barriers we face to proceed are two sources of bias. First, 329 untreated pixels are not all of them comparable to the treated. Second, with cohorts of pixels 330 defined in terms of length of exposure to protection, aggregating them in a standard way could automatically attach negative weights to some cohorts. To mitigate these biases, we adopt an 331 identification strategy. It estimates the effect of PAs, which is represented by  $\beta$  in the equation 332 333 below. The associated binary variable, "PA", takes value one if the i-th pixel is protected in the t-th year, and null value otherwise. Covariates are subsumed to vector X. The dependent 334 335 variable, Y, is a generic environmental outcome.

336  $Y_{it} = \gamma + \beta P A_{it} + X_{it} \Gamma + a_i + \lambda_t + u_{it}, i = 1,...,N, t = 2003,...,2020$ 

337 Three main identification challenges are faced, (i) self-selection of the i-th site to be protected, 338 (ii) staggered creation of PAs over time, which may lead to heterogeneous effects, and, (iii) 339 potential confounding factors from omitted concurrent changes. To mitigate associated biases, 340 matching was used in the first step to increase balance and the common extent of support 341 between treated and untreated (control) observations. Secondly, we implement the group-time differences-in-differences approach developed by Callaway and Sant'Anna (2021) using 342 343 covariates and fixed effects to estimate the average treatment effect on the treated (ATT). This 344 two-step approach allows us to deal with self-selection on covariates and time-invariant 345 unobservables, as well as to accurately calculate the average effect of PAs by appropriately 346 accounting for group (cohort) heterogeneities.

One-to-one covariate matching on Mahalanobis distance (d<sub>ij</sub>) was pursued with replacement, as
imprecisely represented by the equation below, with Z being a covariate vector with the same
variables of X and some more (Morgan and Winship, 2007, chap.4, StataCorp, 2013).

350 
$$PA_i = \alpha + Z_i \Pi + e_i, i = 1,...,N, t = 2003$$

351 
$$d_{ij} = \{(Z_1 - Z_0)' V_{NxN}^{-1} (Z_1 - Z_0)\}^{\frac{1}{2}}$$

352 In which the covariate values for treated and control groups are denoted by  $Z_1$  and  $Z_0$ , 353 respectively, and "V" is Z's sample variance-covariance matrix.

354 Matching was performed using data from the first year of the dataset, 2003, in order to minimise 355 the contamination of untreated pixels by the treated. The treated group consisted in all pixels 356 protected in some year of the analysis period whereas the control group contained only the never-protected. Since the covariate vectors for deforestation, from one side, and fires and 357 mining, from another side, differed, given that only in the latter case deforestation was included, 358 matching was separately implemented for each set of dependent variables. Based on the 359 360 matching approach, we removed (i) controls not sufficiently comparable to the treated and (ii) 361 treated pixels that could not find sufficiently comparable controls. The exclusion of treated 362 observations relied on a one standard deviation (SD) caliper for each and all covariates (similar 363 as in Arriagada et al., 2016 and Wendland et al., 2015)<sup>9</sup>.

364 After restricting the sample to comparable pixels, we proceeded with the DiD estimator 365 developed by Callaway and Sant'Anna (2021) which was based on the outcome regression 366 specification. The group-time estimates were aggregated at exposure-length level, in order for 367 an event study to be carried out as means to pre-test the parallel trends assumption ensuring 368 identification. Further aggregation, across all exposure lengths, generated the overall effect 369 estimate. But before computing it, we excluded groups violating the parallel trends assumption. 370 These are hereafter referred to as "critical groups", and understood as those with significant 371 group-time ATTs belonging to a pre-treatment exposure length, that, for its turn, was 372 significant. These exclusions were step-wisely implemented, whenever a previous round of group removal was not enough to drive all pre-treatment effects null<sup>10</sup>. The event study 373

<sup>&</sup>lt;sup>9</sup> A half SD caliper was also considered as an alternative (and more rigorous) option. But since the matching quality gain it brought per unit of observation excluded was substantially smaller than the one yielded by the one SD caliper, only results generated by the latter are reported. Additionally, the sample size reduction the half SD caliper entailed was great enough to prevent generation of the group-time estimates.

<sup>&</sup>lt;sup>10</sup> At most three rounds were required in all cases, with fires requiring mostly two rounds (five of the eight subsamples considered) and deforestation requiring mostly three rounds (four of the eight subsamples). Mining was an exception as in the subsample with indigenous lands and institutional covariates, four rounds were required. Still for such outcome variable, in the high quality of management subsample, three rounds were needed and, in all other subsamples, at most two rounds.

estimates, more precisely, the significance of pre-treatment effects, re-generated at each round,guided the operation.

376 The robustness of the "critical groups" approach to group selection was assessed by comparing 377 the associated overall ATTs with those generated by an alternative group selection approach 378 based on Goodman-Bacon's (2021) decomposition. It revealed the weights in the standard two-379 way fixed-effects estimates of each binary comparison between never-treated and a specific 380 cohort group, showing which cohorts were the top five in weight – these comparisons, in which 381 strictly the never treated are taken as untreated units, were focussed in consistency with our 382 matching convention of including only never-treated pixels in the control group. Three matched 383 subsamples were the object of the robustness test: (i) whole Amazon Basin, (ii) only the 384 Brazilian fraction of the Basin, without institutional covariates and (iii) Brazilian fraction with 385 institutional covariates. In all these three, the top five cohorts in weight represented at least 66% 386 of the total weight<sup>11</sup>, which is a major share of the variation identifying ATT. Even with 387 Goodman-Bacon's (2021) decomposition implemented separately in each subsample vs. 388 dependent variable combination, it pointed, in all of them, to the same top five cohorts, namely, 389 2005, 2006, 2008, 2009 and 2016. Considering only these cohorts, Callaway and Sant'Anna's 390 (2021) estimator was then ran for all six combinations.

#### 391 3.2 Data

#### 392 <u>3.2.1 Outcome variables</u>

393 Three are the outcomes based on which effectiveness of protection is assessed. First, 394 suppression of primary and secondary natural vegetation, i.e., pristine and regeneration, 395 respectively, the most common dependent variable in empirical PA studies. We also look to 396 fires as an indicator of forest degradation, which, despite apparently less ecologically impactful, 397 is being attested, by a growing body of research, as at least as damaging as deforestation (Qin et 398 al., 2019, Barlow et al., 2016, Matricardi et al., 2020). The third outcome is a highly damaging 399 form of resource extraction, artisanal mining of surface or near-surface mineral deposits, which consists mainly in goldmining (Teixeira et al., 2021, Moreno-Louzada and Menezes-Filho, 400 401 2023). Indeed, at least in Brazil, a substantial part of gold deposits are located inside or near 402 PAs (Rizzotto et al., 2022), as attested by sanctioned offenses data from the Brazilian 403 conservation unit authority (ICMBIO, 2024).

404 <u>3.2.2</u> Subsamples and covariates

405 Ten "subsamples" were analysed, all of them at the geographical scale of 25 km<sup>2</sup> pixels and at
406 the annual time scale from 2003 to 2020. The first sample covered the entire Amazon Basin,
407 delimited accordingly with hydrological and ecological criteria (see Eva and Huber, 2005). It

<sup>&</sup>lt;sup>11</sup> This share was above 75% for four of the six combinations.

408 overlaps, at least partially, the territories of nine South-American countries, with Brazil 409 occupying about 60% of the whole region. The second sample contained solely the Brazilian portion of the Basin (hereafter referred to as "Brazilian Amazon" for simplicity<sup>12</sup>). It was the 410 only part of the Amazon Basin for which data was available to control for confounder policies. 411 412 Remote-sensing mining data was also only available for Brazil. Abusing the meaning of 413 "sample", what is here referred to as the third "subsample", also captured only Brazil, but proxying 414 included institutional covariates non-PA-creation policies implemented 415 simultaneously with creation. In order to measure the effect of specific types of PAs, a common 416 practice in the literature (Herrera et al., 2019, Amin et al., 2019), five additional subsamples 417 included only treated pixels belonging to a specific PA type. Whereas the first two types 418 corresponded to conservation units, either managed by national or subnational governments, the 419 third type corresponded to indigenous lands. The last two subsamples also referred to 420 conservation units, but grouped according with two levels of severity of protection constraints. 421 First, units permitting only indirect resource use (where only ecological management and 422 tourism are allowed), and those permitting direct use, i.e., extraction and (limited) removal of 423 vegetation cover by inhabitants. All specific types of PAs we consider may exhibit particular 424 protection effect dynamics given their particular constraints to natural resource exploitation and 425 land usage, as well as the different agencies responsible for their management (Amin et 426 al.,2019, Qin et al.,2023, Carrero et al.,2022).

427 The eighth subsample was an imposition of the limited availability of data about quality of 428 management of PAs. The institution in charge of conservation units (ICMBIO) surveys units 429 annually and, based on that, generates a five level index, which was aggregated in two levels, 430 low-to-medium and high management quality (ICMBIO, 2024). The data available did not 431 covered all units, as some did not fill the survey form and others could not be found in the original dataset, due to the lack of, or inconsistency in, the few variables available for unit 432 433 retrieval. Only 30% of the units in our sample could be included in analysis. Only the latest 434 survey year, 2022, was considered.

The final subsample comprised only pixels at 20 km from natural gold deposits. The locations of these deposits, informed by the Brazilian Geological Service (SGB, 2024), were used to select pixels where goldmining activity could take place. More precisely, pixels with at least five percent of their area within 20 km of the deposits were allocated to a subsample hereafter referred to as "gold reserve pixels". Pursuing analysis within this subsample avoided an

<sup>&</sup>lt;sup>12</sup> We highlight that the fraction of the Amazonian Basin falling in the Brazilian territory does not coincide with the two more commonly adopted geographical delimitations of the Brazilian Amazon, which are either of ecological or legal nature (being termed "Brazilian Amazon biome" and "Legal Brazilian Amazon").

440 overestimation bias due to the possibility of artisanal mining being less likely inside PAs441 because of a lack of mineral reserves.

442 The covariates based on which pixels were matched (vector "Z") belonged to three classes: (1) 443 meteorological (temperature, precipitation and maximum cumulative water deficit), (2) land use 444 and land cover (extent of farming, of forest and other natural landscapes, forest fragmentation 445 and, in the case of fires, deforestation of primary and secondary vegetation), and (3) land 446 profitability (distance to roads, rivers, populated areas and urban zones, population, terrain's 447 elevation and slope and soil quality). All these variables were geoprocessed and aggregated to 448 pixel-year level. With fires and mining as dependent variables, two extra covariates were 449 included, the extents of deforestation of primary and secondary vegetation.

450 The post-matching DID estimation included the time-variant subset of the matching variables, 451 X<sub>it</sub>, in order to compensate for the static nature of matching - in line with Goodman-Bacon's 452 (2021) statement that time-variant covariates attenuate staggered treatment bias. In addition, one 453 of the "subsamples" contained four institutional variables explicitly controlling for confounder 454 policies. These variables were municipal expenditure on environmental governance, area of 455 properties embargoed due to illegal deforestation, and distance to the nearest environmental 456 police headquarters (FINBRA, 2023, IBAMA, 2023a and 2023b). The first two variables were 457 available only at the municipal level, and since all the three variables were time-invariant, they 458 were interacted with a time trend to prevent elimination by the fixed-effects estimator - the three 459 institutional covariates were available only for Brazil.

#### 460 <u>3.2.3 Sample reduction</u>

461 The population variable exhibited great discrepancy between protected and non-protected 462 pixels, with a large standard deviation in the second group (coefficient of variation = 16). Because of that, outlier pixels in population were eliminated from analysis before matching 463 464 (what reduced fourfold the population's variable coefficient of variation). These pixels, whose population level was above the 99<sup>th</sup> percentile of the whole dataset (1,297 inhabitants/25 km<sup>2</sup> by 465 466 2003), were either urban or considerably closer to urban zones - 20% of them were at zero 467 distance from urban towns, a percentage which was of 0.1% for non-outlier pixels; in addition, distance to urban towns was, among outlier pixels, statistically smaller in average (p-value < 468 469 0.01%). Outlier population pixels were thus unlikely to give place to deforestation, so that 470 keeping them could contribute to an underestimation of the treatment effect.

Before matching, and in accordance with Callaway and Sant'Anna (2021, footnote 2), pixels
treated before the second year of analysis (2004) were dropped, along with outlier pixels– thus
ensuring that all treated pixels were observed also in their pre-treatment state.

#### 474 <u>3.2.4 Artisanal mining</u>

475 The mining dependent variable was retrieved from Mapbiomas (2024), being originally 476 generated from satellite imagery. It captured the land area occupied by artisanal mining of gold 477 and other minerals ("garimpo") and was available only for the Brazilian portion of the Amazon 478 Basin. The data was converted to binary variables indicating whether either artisanal mining, in 479 general, or goldmining, specifically, occurred in each pixel-year. The analysis of mining was 480 ran both within the subsample of pixels at 20 km from gold deposits and with the whole sample, 481 as means for assessing estimates' robustness; in the former case only the goldmining dependent 482 variable was part of analysis. Other subsamples were also considered, namely, indigenous lands, 483 and conservation units permitting either direct or indirect resource usage.

484 **4 Results** 

#### 485 4.1 Main effects<sup>13</sup>

486 Tables 1 to 3 show the average treatment effect on the treated (ATT), estimated by multiple 487 approaches (columns (1) to (7)), for deforestation, fires and mining. Starting with deforestation, in the matched subsamples<sup>14</sup>, three violations of parallel trends assumption, in the form of 488 489 significant pre-treatment effects, were observed in the event studies. These occurred at exposure 490 lengths of -15, -9 and -2 years, the first two displaying significant negative effects and the last 491 one showing a positive effect (Appendix 2, figure A.2.1.1) - lag -9 was not significant in the 492 unmatched sample. To address the issue, we excluded the critical groups, namely 2006, 2013, 493 2016 and 2019, thus ensuring parallel trends.

494 In the unmatched sample, the overall ATT was of -0.0236, while in the matched sample, with 495 and without the 1 SD caliper, it was larger in absolute magnitude, of -0.0294 and -0.0278 (table 496 1). But in the case in which the parallel trends assumption was met, i.e., without the critical 497 groups, the ATT was of -0.025, showing that failure to meet the assumption was biasing 498 upwards in 11%, in absolute value terms, the estimate (table 8). This last estimate was over 499 twice as large, in absolute value, as those with DiD-FE regressions, revealing that the negative 500 weights bias, coupled with non-parallel trends, diminished the absolute size of the ATT (table 501 1).

- 502 Fires were similarly subjected to parallel trends violations (in lags -11,-10, -6, -4, -1), which 503 biased ATT downwards in 39% (Tables 2 and 8). Both the failure to match and the lack of a
- 504 post-matching analysis deflated ATT, with non-staggered post-matching deflating further (table
- 505 2). Similar findings were obtained for mining, whose estimates here mentioned refer only to

<sup>&</sup>lt;sup>13</sup> Results based on the half SD caliper are omitted. The results reported are based on the 1 SD caliper, which achieved a satisfactory balance between matching quality and sample size (see Appendix 2).

<sup>&</sup>lt;sup>14</sup> An assessment of matching quality is provided in Appendix 1.

indigenous lands, due to the nullity of the effects, and to the impossibility of estimating some of
the group-time effects, in the subsample with all PAs (see table A.3 in the appendix).
Significant pre-trends occurred at seven of the twelve exposure lengths (namely, -11, -10, -9,-8,6,-5,-4), with failure to address this issue deflating the effect in 25%. The bias from not
conducting a postmatching analysis was smaller, of 1%, but the main bias was not addressing
the staggered nature of PAs, which deflated the effect in 90% (tables 3 and 8).

512 With the institutional variables that were available only for Brazil, 13% larger, 16% smaller and 513 25% smaller ATTs were estimated for deforestation, fires and mining, respectively, compared 514 with a Brazilian subsample without institutional covariates (table 8). Therefore, concurrent non-515 PA policies decreased deforestation more largely outside PAs, whereas they decreased fires and 516 mining more intensely inside PAs.

517 Regarding ATT heterogeneity, only indigenous lands and a specific type of conservation unit, 518 the most severely restrictive one (indirect use), were effective in preventing deforestation. 519 Indigenous lands were slightly more effective, with an estimate closer to that for whole-PAs' 520 effect than severely restrictive conservation units. Different patterns were observed for fires and 521 mining, which were blocked by indigenous lands and national conservation units. Subnational 522 units unexpectedly presented a higher internal fire frequency than unprotected land, but, 523 expectedly, diminished mining in a smaller magnitude – given the less limited resources 524 available for management and enforcement at the national, rather than state, level (Herrera et al., 525 2019). Units differing on degree of protection stringency were all effective, but again the most 526 restrictive were most effective, except for mining, for which the opposite was true.

527 There was no evidence that areas with higher quality of management avoided a larger extent of 528 deforestation or fires; in fact, non-effectiveness prevailed, irrespective of how good 529 management was. Such irrelevance of management quality was only reinforced by the mining 530 results, which showed that both low-to-medium and high quality PAs diminished such form of 531 resource exploitation (table 7).

# 533Table 1Effect of PAs on deforestation using several approaches: matching sample534and post-matching DID, DiD-FE and group-time estimates

	(1)	(2)	(3)		Group	p-time		
	Matching only	DiD	DiD-FE	(4)	(5)	(6)	(7)	
				Unmatched, all groups	Matched, no caliper, all groups	Matched, 1 SD caliper, all groups	Matched, 1 SD caliper, only non sig.pre- treat.groups	
Average treatment effect on the treated (ATT)	-0.0067***	-0.0124***	-0.0124***	-0.0236*	-0.0294*	-0.0278*	-0.025*	
	(0.0013)	[0.0017]	[0.0016]	[0.0019]	[0.003]	[0.0032]	[0.0037]	
N	594,702	594,702	594,702	2,235,996	725,724	594,702	415,080	
N clusters	NA	33,039	33,039	124,222	40,318	33,039	23,060	

536Table 2Effect of PAs on fire using different approaches: matching sample and537postmatching DID, DiD-FE and group-time estimates

	(1)	(2)	(3)		Group	o-time	
	Matching only	Matching DiD DiD-FE only		(4)	(5)	(6)	(7)
				Unmatched, all groups	Matched, no caliper, all groups	Matched, 1 SD caliper, all groups	Matched, 1 SD caliper, only non sig.pre- treat.groups
Average treatment effect on the treated (ATT)	-0.0575***	-0.0052***	-0.0052***	-0.0153***	-0.0360***	-0.0369***	-0.0601***
	[0.0008]	[0.0012]	[0.0011]	[0.0014]	[0.0026]	[0.00291]	[0.0073]
N	592,380	592,380	592,380	2,235,996	726,048	592,380	209,628
N clusters	NA	32,910	32,910	124 222	40 336	32,910	11 646

542 Table 3 Effect of PAs on artisanal mining using several approaches: matching

sample and postmatching DID, DiD-FE and group-time estimates, Brazilian indigenous
PAs only

	(1)	(2)	(3)	(4)
	Matching only	DID-FE	Group-time, matched 1 SD, all groups	Group-time, matched 1 SD, only non-sig. pre-treat. groups
ATT	-0.045***	-0.00437*	-0.034***	-0.045***
SE	[0.0013]	[0.0019]	[0.0046]	[0.0064]
Ν	168,264	168,264	168,264	91,296
Clusters	9,348	9,348	9,348	5,072

545

Table 4 Effect of PAs on deforestation: Brazilian Amazon and PA-types' samples,
 group-time estimates after exclusion of critical groups

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	All protected areas, without institu- tional covariates, Amazon Basin	All protected areas, without institu- tional covariates, Brazilian Amazon	All protected areas, with institutional covariates, Brazilian Amazon	Only indigenous lands, Amazon Basin	Only subnational conservation units, Amazon Basin	Only national conservation units, Amazon Basin	Only indirect conservation units, Amazon Basin	Only direct conservation units, Amazon Basin
ATT	-0.025*	-0.0279***	-0.0321***	-0.0243***	0.0022	-0.0113	-0.0227*	-0.0028
	[0.0037]	[0.0068]	[0.0053]	[0.0066]	[0.0095]	[0.0071]	[0.0093]	[0.0059]
N	415,080	145,224	241,074	106,830	57,762	88,038	84,366	141,948
N clusters	23,060	8,068	13,393	5,935	3,209	4,891	4,687	7,886

548

# 550Table 5Effect of PAs on fire: Brazilian Amazon and PAs types' samples, group-551time estimates after exclusion of critical groups

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	All protected areas, without institu- tional covariates, Amazon Basin	All protected areas, without institu- tional covariates, Brazilian Amazon	All protected areas, with institu- tional covariates, Brazilian Amazon	Only indigenous lands, Amazon Basin	Only subnational conservation units, Amazon Basin	Only national conservation units, Amazon Basin	Only indirect conservation units, Amazon Basin	Only direct conservation units, Amazon Basin
ATT	-0.0601***	-0.0624***	-0.0538***	-0.0352***	0.0323***	-0.0552***	-0.0499***	-0.0318***
	[0.0073]	[0.0096]	[0.0065]	[0.0049]	[0.0076]	[0.0065]	[0.0053]	[0.0067]
Ν	209,628	201,546	201,546	119,052	89,028	99,414	107,802	203,994
N clusters	11,646	148,914	201,546	6,614	4,946	5,523	5,989	11,333

552

### 553 Table 6 Effect of PAs on mining: PAs types' samples, Brazil, group-time estimates 554 after exclusion of critical groups

	(1)	(2)	(3)	(4)	(5)	(6)
	Indigenous lands, without institutional covariates	Indigenous lands, with institutional covariates	Only subnational conservation units, Brazil	Only national conservation units, Brazil	Only indirect conservation units, Brazil	Only direct conservation units, Brazil
ATT	-0.0448481***	0360017***	-0.0312038***	0793828***	0498855***	-0.0542048***
SE	[0.0064]	[0.00799]	[0.0087]	[0.0087]	[0.00976]	[0.0062]
Ν	91296	81,612	99,648	83,556	75,978	175,896
Clusters	5072	4,534	5,536	4,642	4,221	9,772

555

#### Effect of Brazilian PAs of medium-to-low and high quality of management: 557 Table 7 group-time estimates after exclusion of critical groups 558

	Defores	tation	F	ìres	Mining		
	High quality	Low-to- Iigh quality medium High qual quality		Low-to-medium quality	High quality	Low-to- medium quality	
ATT	0.0024	0.0653**	-0.0266+	-0.06837***	-0.0321*	-0.0684***	
SE	[0.0147]	[0.0216]	[0.0147]	[0.0079]	[0.0149]	[0.0079]	
Ν	61,578	217,746	64,998	217,098	37,062	198,360	
Clusters	3,421	12,097	3,611	12,061	2,059	11,020	

<sup>559</sup> 

Note: management quality was measured by the authority in charge of Brazilian conservation units, based 560 on a multidimensional indicator developed by the own authority and based on questionnaires responded 561 by the staff of the areas (ICMBIO, 2024). Not all PAs were evaluated.

#### 563 Table 8 Four biases in naïve estimation (relative [and absolute] calculation)

	Deforestation	Fires	Artisanal mining
"Matching alone" bias	-73 % [-1.84%]	-4 % [-0.26%]	1 % [0.04%]
Staggered protection bias	-50 % [-1.26%]	-91 % [-5.49%]	-90 % [-4.05%]
Unparalleled trends bias	11 % [0.28%]	-39 % [-2.32%]	-25 % [-1.1%]
Concurrent policy bias	-13 % [-0.42%]	16 % [0.86%]	25 % [0.88%]

564 Note: relative bias is calculated as biased/unbiased -1, that is, as the percentage in which biased absolute 565 estimate exceeds the unbiased absolute estimate. Consistently, absolute bias was calculated as abs(biased) 566 - abs(unbiased), with "abs" standing for absolute value. Artisanal mining numbers refer to indigenous 567 lands only.

568

#### 569 4.2 **Robustness test**

570 Regarding deforestation, robustness was achieved both in sign and magnitude of estimates, the 571 latter differing in no more than 14%. This is shown in table 9, which compares critical cohort 572 exclusion with the inclusion of top-five cohorts in the weights obtained as part of Goodman-Bacon's (2021) decomposition. Nevertheless, in the case of fires (table 10), robustness was 573 574 restricted to estimates' sign, due to discrepancies of at least 40%, which suggested inflation of 575 effect's size. Therefore, it is cautious to expect, in practice, lower effects on fires than those 576 shown in the previous tables. The same is true regarding mining, whose estimates differed not 577 only in size, but also in significance if based on the groups selected with the robustness test 578 criterion (Table 11).

579 Furthermore, the direction of change in effects after controlling for concurrent policies was also 580 robust for the deforestation and fires, but not for mining. In all three cases, the magnitude of 581 change was smaller in the robustness test.

- 582
- 583

<sup>562</sup> 

## 584 Table 9 Robustness test, deforestation

	(1)	(2)		(3)	(4)		(5)	(6)	
	All PAs			Only Brazilian PAs			Only Brazilian PAs with inst. var.		
	Critical groups	Top-five weights (rob.)	Percent diff [(2)/(1) - 1]	Critical groups	Top-five weights (rob.)	Percent diff [(4)/(3) - 1]	Critical groups	Top-five weights (rob.)	Percent diff [(6)/(5) - 1]
ATT	-0.025*	-0.0255***	2%	-0.028***	-0.0319***	14%	-0.0321***	-0.0342**	7%
	[0.0037]	[0.0037]		[0.0068]	[0.0045]		[0.0053]	[0.0046]	
N	415,080	431,550		145,224	349,776		241,074	349,776	
N clusters	23,060	23,975		8,068	19,432		13,393	19,432	

585

586 **Table 10** 

**Robustness test, fires** 

	(1)	(2)		(3)	(4)		(5)	(6)	
	All	PAs		Only Brazilian PAs			Only Brazilian PAs with inst. var.		
	Critical groups	Top-five weights (rob.)	Percent diff [(2)/(1) -1]	Critical groups	Top-five weights (rob.)	Percent diff [(4)/(3) -1]	Critical groups	Top-five weights (rob.)	Percent diff [(6)/(5) -1]
ATT	-0.0601***	-0.0273***	-55%	-0.0624***	-0.0338***	-46%	-0.0538***	-0.0321***	-40%
	[0.0073]	[0.0030]		[0.0096]	[0.0039]		[0.0065]	[0.004	42]
N	209,628	429,750		148,914	348,138		201,546	348,138	
N clusters	11,646	23,875		8,273	19,341		11,197	19,341	

587

588 Table 11 Robustness test, mining

	(1)	(2)		(3)	(4)		
	Brazilian indig	enous lands		Brazilian indigenous PAs with inst. var.			
	Critical groups	Top-five weights (rob.)	Percent diff [(2)/(1) - 1]	Critical groups	Top-five weights (rob.)	Percent diff [(4)/(3) - 1]	
ATT	-0.045***	-0.01	-78%	-0.0360017***	-0.016+	44%	
	[0.0064]	[0.0069]		[0.0079]	[0.00871]		
N	01 206	08 100		91 612	07.164		
IN	91,290	98,100		81,012	97,104		
N clusters	5,072	5,450		4,534	5,398		





#### 591 Figure 4 Event Study, whole 1 SD caliper sample, all groups

In this section we provide further information about the significant pre and post-treatment effects, interpreting them as manifestations of the four types of effect dynamics depicted in figure 1. Only systematic effects are examined, i.e., those whose significance was observed in more than one "subsample", namely: (i) all PA types, (ii) indigenous lands, (iii and iv) subnational or national conservation units, (v and vi) Brazil with or without institutional covariates. The event studies here described, which contain all groups, without any attempt to address significant pre-treatment effects, are found in figure 4 and in appendix 2.

600 A noteworthy finding is the positive pre-protection effect on deforestation observed at lag -2 in 601 all five samples, except for the one involving only indigenous lands (figure 4; Appendix 2, 602 figures A.2.1.1, A.2.2.1, to A.2.3.1). This effect can be attributed to the group treated in 2006. 603 Its deforestation level in 2004 was larger than unprotected pixels. The group's pixels were 604 evenly distributed between subnational and national conservation units in Brazil and most of them belonged to "direct-use" units, which are more permissive regarding resource extraction 605 606 and land usage (Nolte et al., 2013). Importantly, this positive pre-treatment effect 607 counterbalanced the negative pre-treatment effect of the 2009 group which was also captured 608 into lag -2's effect.

609 Positive and negative pre-treatment effects on deforestation at lags -10 and -9, respectively, 610 were observed for the case of indigenous lands and in the Brazilian sample with institutional 611 covariates. Focussing on indigenous lands, the two effects were due to the group treated in 612 2016. It must be highlighted that even with the effects observed many years before creation, 613 they were still within the time span that indigenous lands take to be created (FUNAI, 2023)<sup>15</sup>. This suggests that these effects may be evidence of deforesters' forward-looking behaviour. The 614 615 initially perceived gain, ten years before protection, from rushing to harvest forest resources and 616 claim land, may disappear after one year as deforesters learn that governmental presence truly 617 increased in the zone that is to be protected.

Negative pre-protection effects on fires four years and eleven years before protection were systematically observed across all matched sub-samples (except, for the pre-effect at lag -4, for subnational conservation units). Whereas the pre-effect at lag -4 had its origin in Brazilian national conservation units and indigenous lands, the one at lag -11 also occurred in subnational conservation units. The cohorts associated with these pre-treatment effects were 2008, 2009 and 2016, for the case of lag -4, and 2016 for lag -11 (judging for the most recurrent critical group in each case).

625 Another peculiarity of conservation units' event studies for deforestation was the six positive 626 pre-treatment effects, considering both national and subnational units (at lags -13, -7, -5, -3, -2, -627 1), whereas only one positive pre-treatment effect was observed in indigenous lands (at lag -10). 628 This is another evidence that conservation units are more prone to experiencing rises in 629 deforestation prior to protection. A similar, albeit weaker, pattern was observed for fires. 630 Whereas conservation units presented two or three positive pre-treatment effects, indigenous lands presented only one. The converse was seen for mining, in which case significant pre-631 treatment effects were more numerous among indigenous PAs<sup>16</sup>. Also, a negative pre-protection 632 633 effect four years before protection was observed for mining.

A related result is that the lack of overall significance of subnational PAs against deforestation was due, in the sample without critical groups, to the significant inhibition effect up to the fifth year after creation being counterbalanced by a "stimulation effect", i.e., a larger inner deforestation, seven years and also ten to twelve years after creation. The same was observed for fires, whose level was larger inside subnational units than in unprotected land, with positive

<sup>&</sup>lt;sup>15</sup> The average duration of the creation process was of 10.5 years among the 127 Brazilian indigenous lands whose initial and final phases of creation dates were both available and consistent – meaning, by consistency, the initial date coming before the final date.

<sup>&</sup>lt;sup>16</sup> Seven significant pre-treatment effects against at most three for specific types of conservation units; national units are an exception as they had almost the same number of significant effects of indigenous PAs.

post-protection effects observed in leads 2, 8, 9, 11, 13 and 14. All post-treatment effects, up tosixteen years after creation were significantly negative in the case of mining.

641 Regarding post-treatment effects on deforestation, two prominent patterns emerge. Firstly, a 642 two-year delay in the impact was observed only in indigenous lands. This could be attributed to 643 enforcement not increasing immediately after the creation of indigenous lands (BenYishay et al. 644 2017). Secondly, a (approximately gradual) effect magnification was observed in all six 645 subsamples (appendix 3, figures A.2.1.1, A.2.2.1, up to A.2.6.1, but except for A2.4.1). It is an evidence that enforcement staff takes time to learn how to improve their performance. Gradual 646 647 magnification was also true for fires, except in the case of subnational units, where fires were 648 more frequent than in unprotected land. It was also observed for mining, in indigenous lands 649 and conservation units' subsamples. Such pattern may be both evidence of "learning-byenforcing" and, relatedly, of reduced deforestation, which is a main purpose of fire usage. A 650 651 delayed decrease was also true in indigenous land, but at one year after protection.

To confirm and better understand the pre-rise in deforestation, leads of the time-varianttreatment variable were added to a two-way fixed effects model, as seen below:

654 
$$y_{i,t} = \beta_0 + \delta d_P A_{i,t} + \sum_{j=1}^L \alpha_j d_P A_{i,t+j} + \beta_1 x_{i,t} + a_i + u_{i,t}$$

Up to six leads were considered as this was the level of a proxy for the duration of the PA creation process<sup>17</sup>. The most consistent patterns revealed by results were the positive second lead and the negative sixth lead (table 12). Which means that deforestation, fires and mining decreased six years before creation of conservation units, which is when the average unit started being created. It also means that, importantly, the three outcomes rose two years before creation, which is another evidence of the forest rush.

<sup>&</sup>lt;sup>17</sup> Since creation time was not a public information, we relied on a proxy, the average number of years separating the start, by the competing authority, of the bureaucratic process leading to creation, and creation itself, a proxy for creation time. This is inexact because creation may have started before the bureaucratic process. The average of a sample of 15 conservation units was 5.13 years.

#### 662 Table 12 Treatment lead tests, FE regressions

	Deforestation			Fires			Mining		
	All PAs	Subnational conservation units	National conservation units	All PAs	Subnational conservation units	National conservation units	All PAs (Brazil)	Subnational conservation units (Brazil)	National conservation units (Brazil)
Negative leads	3		6	6	6	6	6	6	6
Positive leads	2	2	2,4	2	2, 5	2		2,3	2,5
F-stat	126.76	133.81	189.49	281.37	68.14	161.28	8.26	101.93	148.39
p-value	<0.01%	<0.01%	<0.01%	< 0.01%	< 0.01%	<0.01%	0.2195	< 0.01%	<0.01%
Ν	594,702	143,298	256,266	592,380	141,696	255,978	473,940	111,330	204,282
Clusters	33,039	7,961	14,237	32,910	7,872	14,221	26,330	6,185	11,349

663

#### 664 4.4 Further robustness tests

665 The robustness of matching was assessed with an alternative approach. It selected controlled 666 and treated pixels as those within 50 or 100 km of PAs' boundaries, but, respectively, either 667 outside or inside a PA. Distances were calculated in order to accommodate the time variation of 668 pixel-to-boundary distance, due to the staggered nature of protection. As the result, matching-669 based effects on deforestation proved non-robust in terms of sign, which was positive in the 670 robustness test and without controlling for institutional factors (appendix 3, tables A.4 and A.5). 671 When controlling, sign was robust, but ATTs' magnitudes were up to 88% larger. For the case 672 of fires, estimates' sign proved robust, but the magnitude did not, with distance-based ATTs 673 systematically smaller in up to 75%. Nevertheless, since spatial proximity does not ensure protected and unprotected pixels are satisfactorily comparable, these discrepancies should be 674 675 taken as indication that deforestation effects' signs may be heterogeneous in the spatial 676 dimension, and that both deforestations' and fires' effects magnitudes are spatially 677 heterogeneous.

#### 678 5 Discussion

679 A methodological contribution was made in this study by devising and applying a novel causal 680 inference approach to estimate the impact of protected areas' on deforestation, which was robust 681 to self-selection of sites for protection, to the staggered nature of protection, to unobservable 682 drivers of protection and to confounders introduced by concurrent environmental policies. The 683 proposed analytical framework includes two key components, which are new to the literature 684 branch assessing PAs' effect. First, cohort-time refined effect estimates. Second, an event study 685 examination of effect's dynamics across protection length. It was demonstrated the need to 686 remove some cohorts in order to ensure identification by the means of the parallel trends 687 assumption, something ignored so far in the specific literature at the cost of a considerable bias, as here evidenced. These exclusions refined the variation found in the observational dataset available, isolating its causal component. Besides ensuring identification, the approach unveiled important dynamic patterns in the effect, including a deforestation above the unprotected level at two years before protection and a progressively magnified decrease after protection, the latter also the case for fires and mining. Furthermore, specific dynamics were observed by type of PA, with conservation units being more exposed to pre-protection rises in deforestation and fires, but not in mining.

695 The different effects of the different PA types, detected in the present paper, align with previous 696 research in the field. A larger effect on deforestation was estimated by Nelson and Chomitz 697 (2011, table 7) for indigenous lands, but, conversely, Amin et al. (2019), estimated conservation 698 units to have a bigger effect. Diverging from the two studies and also from this paper, Herrera et 699 al. (2019) estimated equivalent effects for the two PA types. But the greatest opposition to this 700 paper's results, in which indigenous lands had either the first or second largest inhibition effect 701 on deforestation, fires and mining, comes from BenYishay et al. (2017), who found a null effect of such PA type<sup>18</sup>. The divergence may be due to three differences with the analysis here 702 703 conducted. First, BenYishay et al's. (2017) estimates relied strictly on before-and-after 704 variation, as their sample contained only indigenous lands. In contrast, in this paper and in the 705 majority of studies measuring deforestation inhibition by indigenous' lands - which all found a 706 significantly negative effect -, the control group is made of non-PAs (Nelson and Chomitz, 707 2011, Qin et al., 2023, Herrera et al., 2019, Amin et al., 2019). This is an issue because 708 indigenous people generally already inhabit the land whose property right they claim. Therefore, 709 pressure on forest resources after recognition should not change considerably, exactly as 710 BenYishay et al. (2017) found. Secondly, the author's measure of deforestation is a proxy that 711 does not directly captures forest suppression, differing from the metric adopted here and in most 712 of the literature. Third, despite that authors have also relied on matching, their period of analysis 713 started eight years before the one adopted in this paper. To finish, the delayed impact of 714 indigenous lands on deforestation, here uncovered, may be a reason why the authors, by 715 ignoring effect dynamics, failed to attest the effectiveness of such change.

The substantial biases due to confounder policies is an indirect evidence that these polices considerably altered outcome variables. What finds parallel in previous studies. Many of them have demonstrated the effectiveness of the Brazilian deforestation control program from 2004 to 2014, which involved not only the creation of PAs, but also rationing of agricultural credit to illegal deforesters and increasing on-site and remote monitoring and sanctioning (Assunção et al., 2020, Hargrave and Kis-Katos, 2013, Börner et al., 2015). Nevertheless, despite some

<sup>&</sup>lt;sup>18</sup> This explanation is in direct opposition to what is argued by Nelson and Chomitz (2011) regarding fires at the Latin American and Caribbean level.

722 studies measuring the PA effect mentioning, en passant, these concomitant interventions, none 723 have explicitly controlled for them in their empirical analyses. A rather indirect approach, of 724 breaking down analysis in pre and post-2004 sub-periods, was followed by Pfaff et al. (2015). 725 This, despite automatically eliminating confounders in the pre-2004 period, fails to deliver a 726 bias-free estimate reflecting the post-2004 sub-period, which is the most policy-relevant phase, given the substantial change in the incentives to deforestation triggered by the enhanced policy 727 728 (Börner et al., 2015). Nevertheless, Pfaff et al.'s (2015) and this paper's results converge for 729 deforestation, but not for fires or mining. The authors found a slightly lower effect in the post-730 2004 sub-period and here, similarly, a smaller effect on deforestation was detected without 731 controlling for the non-PA policies strengthened after 2004. But a larger effect was found for 732 fires and mining, a discrepancy with Pfaff et al., (2015) which resides in two particularities of 733 this paper. First, that non-PA policies were explicitly controlled for. Second, the analysis period 734 begun four years later and ended twelve years after. Additionally, BenYishay et al. (2017) found 735 no influence of post-2004 policy strengthening, after interacting a 2004 binary variable with 736 indigenous land legalisation (a measure of the stage of completion of indigenous lands' 737 creation), at odds with the results in this paper, which may be attributed to the differences 738 between this and authors' studies, as described in the previous paragraph.

739 Despite not assessed by previous studies, the PA effect dynamics found in this paper aligns with 740 results and arguments from other papers. For instance, the enhancement of the effect on 741 deforestation and fires along the post-protection period is both in line with studies of PA 742 enforcement arguing that such activity is subject to learning and also with the few empirical 743 results available showing that the effect increases along protection time (Geldman et al. 2015, 744 Afriyie et al., 2021, West et al., 2022, fig.5, Duncanson et al., 2023). For another side, the post-745 protection rise in fires inside subnational PAs could be due to enforcement being reduced some 746 years after creation, in line with studies pointing that protection is only effective under diligent 747 monitoring and sanctioning (Lima and Peralta, 2017, p.810, Kuempel et al., 2018, Afriyie et al., 748 2021).

749 Regarding pre-protection effects, conservation units sometimes undergo a conflicting process of 750 creation, with contestation from local actors (Brito, 2010, p.63, Temudo, 2012, Pedlowski et al., 751 1999). This could explain the six positive pre-protection effects on deforestation that 752 conservation units were exposed to, the most notorious of them occurring two years before 753 creation. The significance of such pre-treatment effect was unequivocal and persistent even after 754 elimination of some groups, being a robust finding of this paper which has no parallel in the 755 literature so far. Fires were also subject to (a few) positive pre-protection effects. The policy 756 relevance of these findings is clear: policymakers should be aware that the creation of 757 conservation units induces a "forest rush" two years before its legal completion, so that enforcement in the zone to be legally protected must be increased in advance as a preventativemeasure.

760 A leap in deforestation was observed by about the moment that the legal process of indigenous 761 land establishment is started, which is of 10.5 years before completion. This suggests a potential 762 rush to appropriate land and forest resources before prohibition. This is in line with 763 Baragwhanath and Bayi (2020) result that only areas where indigenous property has been fully 764 legally recognised can reduce deforestation. But, diverging from authors' results, the leap was 765 followed, in the ninth year before full recognition of indigenous rights, by a fall in deforestation, 766 probably due to the increased presence of the State during the early phase of PA creation. This 767 is an indication that the mere possibility of indigenous property recognition may change the 768 behavior of forward-looking deforesters.

769 That PAs effectively avoided mining is not at odds with the literature, despite the recent growth 770 of the activity inside these areas (Moreno-Louzada and Menezes-Filho, 2023, Asner and 771 Tupayachi, 2017). The mechanism is the same as for deforestation and fires. As in the 772 theoretical model, the higher likelihood of sanction within PAs counterbalances the incentive 773 from the presence of natural reserves. But that is only true where enforcement is systematically 774 present, which is not the case for all PAs (Asner and Tupayachi, 2017, Weisse and Naughton-775 Treves, 2016). Therefore, our results suggest, indirectly, that enforcement of Brazilian PAs has 776 been enough to contain, or at least mitigate, artisanal mining. This is remarkable, given the 777 attractiveness of the activity in the region and its negative environmental, and also social, 778 consequences (Teixeira et al., 2021, Asner and Tupayachi, 2017, Weisse and Naughton-Treves, 779 2016).

### 780 6 Concluding remarks

The results achieved show that PAs' effects estimates from previous studies are likely to be biased due to unobservable drivers of protection effectiveness, uniform aggregation of PA cohorts with heterogeneous effects, non-parallel trends and failure to control for simultaneous non-protection policy. We showed that the parallel trends assumption is powerful enough to avoid these biases, together with explicit policy covariates, provided that cohorts are appropriately selected. This last task, which has been so far ignored in PA literature, must become a standard practice, the same way that matching already is.

The non-robustness of the magnitudes of fires' and mining's effects to the "critical groups" selection approach shows that consistent justification of criteria is needed, as well as an assessment of robustness. A related implication is that different PA cohorts may have different histories of damage inhibition, being more and less effective at different stages of their lifetime, another reason for avoiding aggregations that treats them as homogeneous. 793 It is noteworthy that, despite PAs' effect on mining have proved more robust, this damage 794 source, differently from deforestation and fires, is subject to the natural barrier of absence of 795 mineral reserves. Thus, instead of a proof of effectiveness of institutional protection, this can be 796 merely evidence of effectiveness of "natural protection" and thus of non-additionality of PAs 797 against mining.

798 The policy implications of the findings are noteworthy. The effect dynamics must be accounted 799 for in the cost-benefit analysis informing decisions about creating new protected areas. They 800 may make a difference depending on the social discount rate adopted. Importantly, policy-801 makers should also be aware that publicizing the information that a site will be protected may 802 lead to an increase in forest disturbance, as forward-looking deforesters anticipate losing access 803 to forest resources. This possibility proved strong enough in regards to conservation units' 804 capacity to inhibit deforestation, outweighing any perceived increases in enforcement during the 805 creation process.

- 806 Emphasis should be placed on the "forest rush" effect observed two years before the creation of
- 807 conservation units. It is a warning that PA creation should not be seen solely as a legal process
- 808 of changing the tenure status of a geographical zone, but, more broadly, as means to align the
- 809 expectations of forward-looking resource extractors with governmental conservation goals. That
- 810 means signalling that sanction probability will not only increase after creation, but immediately,
- 811 thus leaving no time for a resource exploitation rush.

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#### 990 Appendix 1 Matching quality, all PAs

#### 991 A.1 Deforestation

In the first stage of analysis, a one-to-one covariate matching with replacement on the Mahalanobis distance metric was pursued. It induced a clear improvement in the level of covariate balance, as compared with the matched sample. A slight further improvement was achieved with the introduction of the 1 SD caliper, but a more restrictive caliper, of half SD, brought no improvement (Table A.1.1, figures A.1.1 to A.1.4).

### Table A.1.1 Matching sample sizes and percentage of covariates whose balance was "of concern" or "bad"

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Matahiwa	Tuestad	Control	Tatal	0/ made attac	0/	0/had
Matching	Ireated	Control	Total	% reduction	%concern	%Dad
Before matching	33,469	90,753	124,222	0%	22	35
No caliper	33,469	6,849	40,318	-68%	5	0
1 SD Caliper	26,755	6,284	33,039	-73%	0	0
0.5 SD Caliper	14,973	4,627	19,600	-84%	0	0

1000

# 1001Figure A.1.1Common support graph, non-caliper matching, before matching (left) and1002after matching (right)













#### 1016 A.2 Fires and mining

1017 The covariate set used for matching in the case of fires and mining was the same as in the case
1018 of deforestation, except for two additional variables, primary and secondary deforestation.
1019 Because of that small difference, nearly the same matching quality results were achieved
1020 (visually, i.e., in graphical terms, the results seem to be exactly equal; see graphs A.1.5 to A.1.8
1021 below).

### 1023Table A.1.2Matching sample sizes and percentage of covariates whose balance was "of1024concern" or "bad"

Matching	Treated	Control	Total	% redux	%concern	%bad
Before matching	33,469	90,753	124,222	0%	21	37
No caliper	33,469	6,867	40,336	-68%	6	0
1 SD Caliper	26,648	6,262	32,910	-74%	0	1
0.5 SD Caliper	14,774	4,522	19,296	-84%	0	0

1028Figure A.1.5Common support graph, non-caliper matching, before matching (left) and1029after matching (right)



# 1032Figure A.1.6Common support graph, 1SD-caliper matching, before matching (left) and1033after matching (right)



1038Figure A.1.7Balance graph, non-caliper matching, before matching (left) and after1039matching (right)



## 1042Figure A.1.8Balance graph, 1SD-caliper matching, before matching (left) and after1043matching (right)



- 1046<br/>1047Appendix 2Event study plots1048A.2.1Whole 1-SD caliper sample
- 1049 <u>A.2.1.1 All groups</u>
- 1050

### Figure A.2.1.1 Event Study for deforestation, whole 1 SD caliper sample, all groups (blue = pre-treatment, red = post-treatment)



1054

Figure A.2.1.2 Event Study for fires, whole 1 SD caliper sample, all groups (blue = pre treatment, red = post-treatment)

Average effect by length of exposure



1057

- 1058 <u>A.2.1.2 Without critical groups</u>
- 1059 Figure A.2.1.3 Event Study for deforestation, whole 1 SD caliper sample, without critical
- 1060 groups







- 1064 A.2.2 Brazil-only sample (with institutional covariates)
- 1065 <u>A.2.2.1</u> All groups
- 1066 Figure A.2.2.1 Event Study for deforestation, Brazil-only sample with institutional
- 1067 variables, all groups



Figure A.2.2.2 Event Study for fires, Brazil-only sample with institutional variables, all
 groups



### Figure A.2.2.3 Event Study for mining, Indigenous lands subsample with institutional variables, all groups



1074

1075 Note: due to the nullity of PAs' effect in the subsample with all Brazilian PAs, this plot refers to the

1076 Brazilian indigenous lands subsample, where the effect was significant.

- 1078 A.2.2.2 Without critical groups
- 1079 Figure A.2.2.4 Event Study for deforestation, Brazil-only sample with institutional
- 1080 variables, without critical groups







Figure A.2.2.5 Event Study for fires, Brazil-only sample with institutional variables,
 without critical groups



## Figure A.2.2.6 Event Study for mining, Brazil-only sample with institutional variables, without critical groups



1089 Note: due to the nullity of PAs' effect in the subsample with all Brazilian PAs, this plot refers to the1090 Brazilian indigenous lands subsample, where the effect was significant.

- 1093 A.2.3 Brazil-only sample (without institutional covariates)
- 1094 <u>A.2.3.1 All groups</u>
- Figure A.2.3.1 Event Study for deforestation, Brazil-only sample without institutional
   variables, all groups



1097
 1098 Figure A.2.3.2 Event Study for fires, Brazil-only sample without institutional variables, all
 1099 groups



### Figure A.2.3.3 Event Study for mining, Brazil-only sample without institutional variables, all groups



1103

1104 <u>A.2.3.2 Without critical groups</u>



1106 variables, without critical groups



## Figure A.2.3.5 Event Study for fires, Brazil-only sample without institutional variables, without critical groups



1110

1111 Figure A.2.3.6 Event Study for mining, Brazil-only sample without institutional variables, 1112 without critical groups





- 1115 A.2.4 Subnational conservation units
- 1116 <u>A.2.4.1 All groups</u>
- 1117 Figure A.2.4.1 Event Study for deforestation, Subnational conservation units, all groups



1119 Figure A.2.4.2 Event Study for fires, Subnational conservation units, all groups





1121 Figure A.2.4.3 Event Study for mining, Subnational conservation units, all groups



C.Units\_subnational

1122



- 1124 <u>A.2.4.2 Without critical groups</u>
- 1125 Figure A.2.4.4 Event Study for deforestation, Subnational conservation units, without
- 1126 critical groups



Figure A.2.4.5 Event Study for fires, Subnational conservation units, without critical
groups



### Figure A.2.4.6 Event Study for mining, Subnational conservation units, without criticalgroups



1133

- 1134 A.2.5 National conservation units
- 1135 <u>A.2.5.1 All groups</u>

### 1136 Figure A.2.5.1 Event Study for deforestation, National conservation units, all groups



DEFOR\_NAT





1140 Figure A.2.5.3 Event Study for mining, National conservation units, all groups



C.Units\_national

- A.2.5.2 Without critical groups 1145
- Figure A.2.5.4 Event Study for deforestation, National conservation units, without critical 1146 1147 groups



1148

1149 OBS: not all critical groups were excluded because only one group would have remained, which was 1150 considered to lead to a non-reliable (too specific) overall ATT. That is why significant pre-treatment 1151 effects remained.

Figure A.2.5.5 Event Study for fires, National conservation units, without critical groups 1152



Figure A.2.5.6 Event Study for mining, National conservation units, without critical groups

C.Units\_national



- 1160 A.2.6 Indigenous lands
- 1161 <u>A.2.6.1 All groups</u>
- 1162 Figure A.2.6.1 Event Study for deforestation, Indigenous lands, all groups



1164 Figure A.2.6.2 Event Study for fires, Indigenous lands, all groups



DEFOR\_TIs











DEFOR\_TIs





1173 Figure A.2.6.6 Event Study for mining, Indigenous lands, without critical groups



Indigenous\_lands

1174



- 1176 A.2.7 Indirect use conservation units
- 1177 <u>A.2.7.1 All groups</u>
- 1178 Figure A.2.7.1 Event Study for deforestation, indirect conservation units, all groups





1182 Figure A.2.7.2 Event Study for fires, indirect conservation units, all groups

1184 Figure A.2.7.3 Event Study for mining, indirect conservation units, all groups



C.Units\_indirect

- 1186 A.2.7.2 Without critical groups
- 1187 Figure A.2.7.4 Event Study for deforestation, indirect conservation units, without critical
- 1188 groups







FOCOS\_ind





- 1193
- 1194
- 1195 A.2.8 Direct use conservation units
- 1196 <u>A.2.8.1 All groups</u>
- 1197 Figure A.2.8.1 Event Study for deforestation, indirect conservation units, all groups



1199 Figure A.2.8.2 Event Study for fires, indirect conservation units, all groups



1201 Figure A.2.8.3 Event Study for mining, indirect conservation units, all groups





1204 <u>A.2.8.2 Without critical groups</u>

1205 Figure A.2.8.4 Event Study for deforestation, direct conservation units, without critical

1206 groups













1215 Appendix 3 **Additional tables** 

1216

Effect of PAs on mining, Brazilian PAs, alternative dependent variables 1217 Table A.3 (whole artisanal mining or gold mining) and subsamples (near gold reserves or not) 1218

	Brazilian PAs	Brazilian PAs, Y = gold (only)	Brazilian PAs within 20km of gold reserves, Y = gold (only)	
ATT	0.0005488	0.0005811	0.0950574	
SE	[.0005432]	[.0005056]	[.1941719]	
N	473,940	473,940	55,260	
Clusters	26,330	26,330	3,070	

#### 1219

#### Table A.4 Robustness test based on 50km and 100km internal and external buffers 1220 from PAs' boundaries: deforestation 1221

All P km bi	As, 50 All 1 uffered 5 bi	PAs instt, All 50 km km uffered	l PAs, 100 Al n buffered	PAs instt, 100 km buffered
ATT .00474	424 *** -0.00	29307*** .00	52005 ***0	030422 ***
SE [ .000	01126 ] [0.0	001174][.0	0001014 ] [0	).000093]
N 1,	488,731	990,848	1,703,583	1,174,506
Clusters	74,884	47,886	92,681	63,507
				- ,

1222

### 1224Table A.5Robustness test based on 50km and 100km internal and external buffers1225from PAs' boundaries: fires

	All PAs, 50 km buffered	All PAs instt, 50 km buffered	All PAs, 100 km buffered	All PAs instt, 100 km buffered
ATT	013563 ***	025101***	0148688 ***	-0.0231495
SE	[ .0028774 ]	[.0037408]	[ .0024932 ]	[0.0031783]
Ν	1,559,166	990,848	1,789,979	1,254,632
Clusters	78,063	47,886	97,337	67,894

1226

1227

#### 1228 Appendix 4 The DSGE model

1229

1230

#### Table A.6Parameters assumed in the simulations

Parameter	Name	Assumed level	Source
η	CRRA coefficient	2	Costa-Jr and Cintado (2018, table 3), Lucas (1999) and Klima et al. (2019)
β	Discount factor	0.99	Klima et al. (2019), Annicchiarico et al.(2012) and Palma and Portugal (2014).
δι	Gross return coefficient, low-quality land	0.5	Assumed by authors
δ <sub>Η</sub>	Gross return coefficient, high- quality land	1	Assumed by authors
Amax	Optimal accumulated area level	0.4	Assumed by authors
α1	Coefficient of quantity in the deforestation right supply function	0.5	Assumed by authors
α2	Coefficient of squared quantity in the deforestation right supply function	1	Assumed by authors

1231

1232 The dynamic system of the DSGE model is found below for i = L, H. It was simulated in Dynare<sup>®</sup>.
1234 
$$C_t^{-\eta}(p_{i,t} + m_{i,t}) = \beta E_0 \left\{ C_{t+1}^{-\eta} \left( \frac{d}{dA_{i,t+1}} \pi_i(A_{i,t+1}) + p_{i,t+1} + m_{i,t+1} \right) \right\} (1)$$

1235 
$$A_{i,t} = A_{i,t-1} + D_{i,t-1} (2)$$

1236 
$$\sum_{i=1}^{N} (p_{i,t} + m_{i,t}) \cdot D_{i,t} + C_t = \sum_{i=1}^{N} \pi_i (A_{i,t})$$
(3)

1237 
$$D_t^S = \frac{-a_2 + \sqrt{a_2^2 - 4a_1(a_3 - p_t)}}{2a_1}$$
(4)

1238 
$$\pi_i(\mathbf{A}_{i,t}) = \delta_i\left(Amax.\mathbf{A}_{i,t} - \frac{\mathbf{A}_{i,t}^2}{2}\right)$$
(5)

1239 
$$\frac{d}{dA_{i,t}}\pi_i(A_{i,t}) = \delta_i(Amax - A_{i,t})$$
(6)

1240 
$$\log(m_{i,t}) = u_{i,t}$$
 (7)